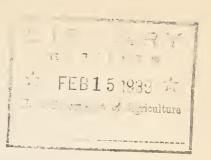
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THE

WHEAT PROBLEM ----



--- and
WHAT THE FARMER
CAN DO ABOUT IT
THROUGH THE AAA
FARM PROGRAM

United States Department of Agriculture
Agricultural Adjustment Administration

#### WHAT IS THE WHEAT PROBLEM ?

#### THE U. S. SITUATION -- (See pages 4 and 5)

- . Wheat acreages in 1937 and 1938 the largest in history.
- . A total supply of more than a billion bushels -- the fourth largest supply in history.
- . Domestic consumption of 700 million bushels, at the most.
- . Exports of 100 million bushels.
- . A total supply nearly 275 million bushels greater than domestic requirements and normal minimum carryover.

#### THE WORLD SITUATION -- (See pages 4 and 5)

- . World wheat crop in 1938 the largest on record.
- . World supply over a billion bushels greater than world requirements.

#### WHAT HAPPENED TO PRICES -- (See page 6)

- . U.S. farm price dropped from \$1.27 in April 1937 to 52 cents in November 1938.
- . World wheat price on Liverpool market dropped from \$1.50 in April 1937 to 66 cents in November 1938.

- . Two years without acreage adjustment.
- . Two years of record seeded acreage.
- . Two years of production in excess of needs.

LARGE SUPPLIES - LOW PRICES

#### FARMERS HAVE A SOLUTION IN THE WHEAT PROGRAM

The new wheat program, developed under the Agricultural Adjustment Act of 1938, is ready to meet this situation. It needs only the cooperation of farmers.

These special provisions were included in the Act to help the wheat farmer:

#### 1. Acreage Adjustment (See page 7)

To conserve the soil by avoiding excessive soil-depleting acreage.

#### 2. Crop Insurance (See page 8)

To guarantee farmers a minimum of wheat to sell every year and to build Ever-Normal Granary reserves.

#### 3. Wheat Storage Loans (See page 8)

To provide farmers immediate income from surplus while awaiting a more favorable market.

#### 4. Surplus Buying for Relief (See page 9)

To increase domestic consumption of wheat.

#### 5. Export Sales Program (See page 9)

To aid United States wheat producers in maintaining their fair share of the world market.

#### 6. Marketing Quotas (See page 10)

To hold excessive supplies off glutted markets.

Wheat payments under the 1939 program will total 27 to 29 cents per bushel of the normal yield of the acreage in the wheat allotnent. (See page 21

#### 1937 AND 1938 WHEAT ACREAGES . HIGHEST IN HISTORY

#### ACREAGE AND SUPPLY SITUATION --

The acreage seeded to wheat in the United States for 1937 was 21 million acres and for 1938 was about 80 million acres.

These were the largest wheat acreages in the history of the United States.

The area seeded for these years was almost 14 million acres more than the average for 1928-32, when our largest previous surpluses accumulated.

All regions of the United States, except those where extremely dry weather has prevailed, or where practically all available land was already devoted to wheat production, have increased their wheat acreage since 1932.

United States wheat supplies for 1938 exceed a billion bushels, the fourth largest supply on record. The crop of 931 million bushels this year was exceeded only by the crops of 1915, 1919, and 1931.

The 1938 world wheat crop is the largest on record -- the supply for 1938-39 is over a billion bushels greater than world requirements.

ADJUSTMENT PROBLEM --

In 1938 the carryover in the United States nearly doubled from that of 1937. Indications are that our carryover will be nearly doubled again by next July.

The problem facing United States wheat growers, therefore, is to adjust their farming operations for 1939 so as to bring their seeded wheat acreage down.

(Complete statistics on Pages 10 and 14)

## ODPPORTUNITIES LIMITED FOR INCREASED USE AT HOME AND ABROAD

#### DOMESTIC USE --

Wheat consumption varies but little from year to year.

Since 1929 wheat milled annually for human consumption and commercial feeds in the United States has varied within the comparatively narrow range of 480 and 513 million bushels.

In addition to this, wheat fed to livestock (an item which varies considerably) and used as seed brought the total domestic utilization up to an average of 685 million bushels for the 10-year period 1928-1937.

#### EXPORT MARKETS --

Before the war, world trade in wheat averaged about 650 million bushels annually.

This grew until in 1928-29 it was about 950 million bushels. The decline since then has cut the world trade almost in half.

The United States' share of the world total averaged about 16 percent before the war and went up to an average of 31 percent in the early 20's.

By 1932, however, wheat grown by the American farmer made up only 5 percent of the world trade.

Last year it was 20 percent.

#### OUTLOOK FOR UTILIZATION --

Efforts to increase per capita consumption have not produced measurable results.

Increases in the amount fed to livestock can be expected only when wheat prices are low.

Normal domestic requirements for the future, therefore, may be around 650 to 700 million bushels, including amounts for milling, feeding to livestock, and seed.

Exports cannot be expected to exceed 100 million bushels annually.

(U. S. Utilization Statistics on Page 17)

# WHEAT PAYMENTS ENHANCE WHEAT INCOMES

In 1930, 1931, and 1932 United States wheat supplies were more than 1,100,000,000 bushels. The farm price of wheat averaged 67 cents per bushel for the 1930 crop, 39 cents per bushel for 1931, and 38 cents per bushel for 1932.

This year the supply is again almost 1,100,000,000 bushels. The farm price, however, was 52 cents per bushel on November 15, 1938.

When United States wheat supplies are large and world wheat prices are low, United States prices are necessarily low.

Farm program payments protect wheat income even when prices are low.

World wheat prices, delivered at Liverpool, England, dropped from \$1.50 in April, 1937, to 66% cents in November, 1938.

United States wheat producers can expect better prices when their surplus is appreciably reduced or when international policies change.

Meanwhile the wheat payments under the program provide returns which offset, in part, the decline in the price of wheat.

(U.S. and Liverpool Price Statistics on Page 18)

### ACREAGE ALLOTMENTS THE WHEAT FARMERS! PROTECTION AGAINST LOW PRICES

The 1939 program provides for encouraging soil conservation through a standard of agricultural production that will meet the country's domestic and export requirements, and allow for adequate reserves without the soil wastes of over-production. These national objectives are to be accomplished through national acreage goals and acreage allotments for individual crops or groups of crops so as to permit a wider conservation of the cropland not needed for growing commercial crops.

In the case of the wheat farmer, a farm wheat acreage allotment is established as well as a general soil-depleting goal. The two-fold objective of the wheat acreage allotment is enough wheat from the nation's farms to take care of our needs, yet not so much as to undermine the farmers' standard of living.

Overproduction wastes soil fertility and labor. Overproduction builds up surpluses which depress prices and prevent farmers from receiving a fair price even on that part of the crop for which there is a market.

Acreage allotments provide farmers with a cooperative means for adjusting production to requirements. Acreage allotments make possible a level of production that will give the farmer a fair income.

For U. S. farmers to remain within their wheat acreage goal for 1939, they need only reduce their acreage 18 percent below the 1928-32 average, compared with a 15 percent reduction of acreage made by all cooperating farmers in 1934 under the 1933-35 wheat adjustment program.

# CROF INSURANCE TO BALANCE GOOD CROF YEARS AGAINST BAD

Crop insurance seeks to reduce the farmer's gamble with weather hazards, insect posts, and plant diseases.

Since losses are calculated in terms of wheat, the protection is given against losses in yield rather than price declines.

In the determination of the premiums, both the history of the individual farm and the history of all farms in the county are considered.

Fremiums are payable either in wheat or its cash equivalent on the date due.

In years of surplus and low price the farmer may pay his premiums for two years, thereby placing part of the excessive supply in the insurance reserve where it will not be a threat upon the wheat market. When losses occur, the farmer may receive either wheat or its cash equivalent to assure him one-half or three-fourths of his average yield.

# WHEAT LOANS A HELF FOR FARMERS DURING LOW-FRICE PERIODS

The wheat loan program enables the farmer to get immediate income from his surplus without waiting for a more favorable market.

The Commodity Credit Corporation is directed to make loans on wheat when supplies rise above specified levels or "hen prices fall below specified levels.

The Act provides loan rates to cooperating farmers ranging from 52 percent to 75 percent of parity. This range permits loans high enough to put a floor under prices to prevent their collapse.

#### SURFLUS BUYING FOR DISTRIBUTION TO RELIEF CLIENTS

The Federal Surplus Commodities Corporation purchases surplus agricultural commodities for distribution to persons on relief who are unable to buy sufficient food.

During the months of June, July, and August, 1938, the Corporation bought flour equivalent to more than 14 million bushels of wheat.

These wheat products are distributed carefully to prevent them from being resold, or from otherwise competing with commercial sales. State agencies are required to distribute the products to relief families in addition to, and not in substitution for, commodities which they already buy or receive locally.

# EXFORT SALES FROGRAM AGGRESSIVE ACTION TO KEEF OUR FAIR SHARE OF THE WORLD MARKET

The United States is taking aggressive action this year to export 100 million bushels of wheat, which is considered our fair share of the world export market.

Under this program the Vederal Surplus Commodities Corporation buys wheat at the market price, and in some cases directly from eligible farmers at the wheat loan rate, and resells this to wheat exporters at a price which will let them meet world competition.

This is considered an emergency program made necessary primarily by the action of other exporting nations. It is hoped that eventually world wheat marketing agreements can be worked out among nations.

# MARKETING QUOTAS CONTROL OF EXCESS SUPPLIES IN EMERGENCIES

If the total supply of wheat for any marketing year exceeds normal domestic consumption and exports by more than 35 percent, a national marketing quota, subject to farmer approval in a national referendum, is provided for by the Act.

This marketing quota, when agreed to by two-thirds of the wheat farmers, imposes certain marketing restrictions on all wheat farmers. Such cooperation will help in avoiding wild breaks in the market against which farmers are otherwise helpless.

Announcement of the quota must be made not later than May 15 of any year and wheat growers then vote in a referendum before June 10.

If two-thirds or more of the farmers favor such action, the national marketing quota becomes effective on July 1.

Wheat marketed in excess of the quote for any form is subject to a deduction of 15 cents a bushel.

To help formers hold wheat in excess of their quotes, storage loans will be offered in years when marketing quotes are proclaimed and approved. No loans, however, will be made on wheat in a marketing year in which marketing quotes can be applied but are voted down.

TABLE I

WHEAT: ESTIMATED U. S. ACREAGE SEEDED

For the Years 1919 to 1938, Inclusive

	:		::		:	
Year	:	$\Lambda$ creage	::	Year	:	Acreage
		Seeded	::		:	Seeded
	:	1,000 acres	::	,	:	1,000 acres
	:		::		:	
1919	:	77,440	·::	1929	:	66,840
1920	:	67,977	::	1930	:	67,150
1921	:	67,681	::	1931	:	65,998
1922	:	67,163	::	1932	:	65,913
1923	:	64,510	::	1933	:	68,485
	;		::		:	
1924	:	55,706	::	1934	:	63,562
1925	:	61,738	::	1935	:	69,207
1926	:	60,712	::	1936	:	73,724
1927	:	65,661	::	1937	:	81,072
1928	:	71,152	::	1938	:	79,870
	:	•	::		:	

Source: Bureau of Agricultural Economics, U. S. Department of Agriculture.

Page 11.

THE FARMER'S PART
IN A SOUND WHEAT POLICY

The wheat situation today is one of large supplies and low prices.

Farmers want to continue to grow as much wheat as possible at a fair price. They want their wheat production to bring them their fair share of the national income. They want to see the United States continue to hold its share of the world wheat trade.

But they know that to accomplish these objectives they must cooperate in making certain adjustments.

The Agricultural Adjustment Act of 1938 contains provisions which wheat farmers can use in working out their problems.

#### WHAT COURSE TO TAKE

What courses of action are open to the individual farmer who wants to cooperate in this adjustment?

- l He can conserve his soil, building up the acres not in wheat so as to give him an "ever-normal granary" of fertility in the soil as well as a reserve in his bins.
- 2. He can seed within his wheat acreage allotments for 1939 and following years.
- 3. He can take out crop insurance on his wheat. This will help to stabilize his own operations and it will put part of the wheat surplus in the insurance reserve where it will not be a threat upon the wheat market.
- 4. He can prevent declines in exports by supporting a reasonable loan policy which does not peg United States prices above world prices and so does not build up a new surplus in the United States.
- 5. If marketing quotas are needed in 1939, and are voted for by wheat producers, he can give these quotas a fair trial.

These are some of the things which farmers themselves can do to make the new wheat program succeed.

TABLE 2.

WHEAT: ACREAGE SEEDED, BY STATES
1928-32 Average and 1938

Acroage Seeded   1938		managila daribum dilain 10 mm qan hilisti ngalaniga midalingan migapahan hilistika (1 kusha pun samuni		
Average   Seeded   1928-32 Average   1,000 acres   1,000		Acroage Seeded	1938	
Average   Seeded   1928-32 Average   1,000 acres   1,000	Region and State	: 1928-32	Aoreago	Increase Over
Northcast	o de la companya de l			
Northeast		*		
Maine		: 1,000 acres :	1,000 acres	1,000 acres
Maine	Mortheast			•
New York		3	A	7
New York		•		•
Pennsylvania   1,004   1,082   78   Vormont   1   0   -1     Total   1,312   1,469   157     East Central		· · ·		
Vermont				
East Central		•		
East Central	Total	: 1,312 :	1,469	157
Delaware	East Central	: :		
Kentucky         293         614         321           Maryland         475         483         8           North Carolina         363         492         129           Tomnossoo         318         517         199           Virginia         626         638         12           West Virginia         121         167         46           Total         2,296         2,997         701           Southorn           Alabama         3         6         3           Arkansas         36         81         45           Georgia         70         187         117           Oklahoma         4,685         5,959         1,274           South Carolina         72         172         100           Texas         3,929         5,368         1,439           Total         8,795         11,773         2,978           North Central         1         1,797         1,958         161           Iowa         426         632         206           Michigan         781         927         146           Minnosota         1,445         2,638         1,193 <td></td> <td>: 100 :</td> <td>86</td> <td>-14</td>		: 100 :	86	-14
Maryland       475       483       8         North Carolina       363       492       129         Tennossee       318       517       199         Virginia       626       638       12         West Virginia       121       167       46         Total       2,296       2,997       701         Southern         Alabama       3       6       3         Arkansas       36       81       45         Georgia       70       187       117         Oklahoma       4,685       5,959       1,274         South Carolina       72       172       100         Toxas       3,929       5,368       1,439         Total       8,795       11,773       2,978         North Central       1       1,797       1,958       161         Iowa       426       632       206         Michigan       781       927       146         Minnosota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nobraska       3,847       5,041       1,194         Ohio </td <td></td> <td></td> <td></td> <td></td>				
North Carolina   363	· ·			
Tonnessee   318				129
West Virginia         121         167         46           Total         2,296         2,997         701           Southern         3         6         3           Alabama         3         6         3           Arkansas         36         81         45           Georgia         70         187         117           Oklahoma         4,685         5,959         1,274           South Carolina         72         172         100           Toxas         3,929         5,368         1,439           Total         8,795         11,773         2,978           North Central         11,797         1,958         161           Iowa         426         632         206           Michigan         781         927         146           Minnosota         1,445         2,638         1,193           Missouri         1,687         2,598         911           Nobraska         3,847         5,041         1,194           Ohio         1,913         2,416         503           South Dakota         3,777         3,881         104           Wisconsin         103				
West Virginia         121         167         46           Total         2,296         2,997         701           Southern	Virginia	<b>:</b> 626 <b>:</b>	638	12
Southorn         Alabama         3         6         3           Arkansas         36         81         45           Georgia         70         187         117           Oklahoma         4,685         5,959         1,274           South Carolina         72         172         100           Toxas         3,929         5,368         1,439           Total         8,795         11,773         2,978           North Central         2         2,365         2,385         20           Indiana         1,797         1,958         161         161           Iowa         426         632         206           Michigan         781         927         146           Minnosota         1,445         2,638         1,193           Missouri         1,687         2,598         911           Nobraska         3,847         5,041         1,194           Ohio         1,913         2,416         503           South Dakota         3,777         3,881         104           Wisconsin         103         123         20		: 121 :	167	46
Southorn         Alabama         3         6         3           Arkansas         36         81         45           Georgia         70         187         117           Oklahoma         4,685         5,959         1,274           South Carolina         72         172         100           Toxas         3,929         5,368         1,439           Total         8,795         11,773         2,978           North Central         2         2,365         2,385         20           Indiana         1,797         1,958         161         161           Iowa         426         632         206           Michigan         781         927         146           Minnosota         1,445         2,638         1,193           Missouri         1,687         2,598         911           Nobraska         3,847         5,041         1,194           Ohio         1,913         2,416         503           South Dakota         3,777         3,881         104           Wisconsin         103         123         20		2,296	2,997	701
Alabama       3       6       3         Arkansas       36       81       45         Georgia       70       187       117         Oklahoma       4,685       5,959       1,274         South Carolina       72       172       100         Texas       3,929       5,368       1,439         Total       8,795       11,773       2,978         North Central       2,365       2,385       20         Indiana       1,797       1,958       161         Iowa       426       632       206         Michigan       781       927       146         Minnosota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nobraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20				
Arkansas       36       81       45         Georgia       70       187       117         Oklahoma       4,685       5,959       1,274         South Carolina       72       172       100         Toxas       3,929       5,368       1,439         Total       8,795       11,773       2,978         North Central       2,365       2,385       20         Indiana       1,797       1,958       161         Iowa       426       632       206         Michigan       781       927       146         Minnesota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nobraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20		; 7		7
Georgia         70         187         117           Oklahoma         4,685         5,959         1,274           South Carolina         72         172         100           Texas         3,929         5,368         1,439           Total         8,795         11,773         2,978           North Central         2,365         2,385         20           Indiana         1,797         1,958         161           Iowa         426         632         206           Michigan         781         927         146           Minnesota         1,445         2,638         1,193           Missouri         1,687         2,598         911           Nobraska         3,847         5,041         1,194           Ohio         1,913         2,416         503           South Dakota         3,777         3,881         104           Wisconsin         103         123         20		•		
Oklahoma       4,685       5,959       1,274         South Carolina       72       172       100         Texas       3,929       5,368       1,439         Total       8,795       11,773       2,978         North Central       2,365       2,385       20         Indiana       1,797       1,958       161         Iowa       426       632       206         Michigan       781       927       146         Minnesota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nebraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20			•	
South Carolina       72       172       100         Toxas       3,929       5,368       1,439         Total       8,795       11,773       2,978         North Central       Illinois       2,365       2,385       20         Indiana       1,797       1,958       161         Iowa       426       632       206         Michigan       781       927       146         Minnosota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nebraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20		•		
Total       3,929       5,368       1,439         North Central       Illinois       2,365       2,385       20         Indiana       1,797       1,958       161         Iowa       426       632       206         Michigan       781       927       146         Minnesota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nebraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20		•		
North Central         2,365         2,385         20           Indiana         1,797         1,958         161           Iowa         426         632         206           Michigan         781         927         146           Minnesota         1,445         2,638         1,193           Missouri         1,687         2,598         911           Nobraska         3,847         5,041         1,194           Ohio         1,913         2,416         503           South Dakota         3,777         3,881         104           Wisconsin         103         123         20		•		
North Central         2,365         2,385         20           Indiana         1,797         1,958         161           Iowa         426         632         206           Michigan         781         927         146           Minnesota         1,445         2,638         1,193           Missouri         1,687         2,598         911           Nebraska         3,847         5,041         1,194           Ohio         1,913         2,416         503           South Dakota         3,777         3,881         104           Wisconsin         103         123         20		•	•	
North Central         2,365         2,385         20           Indiana         1,797         1,958         161           Iowa         426         632         206           Michigan         781         927         146           Minnesota         1,445         2,638         1,193           Missouri         1,687         2,598         911           Nebraska         3,847         5,041         1,194           Ohio         1,913         2,416         503           South Dakota         3,777         3,881         104           Wisconsin         103         123         20	Total	: 8,795 :	11,773	2,978
Illinois       2,365       2,385       20         Indiana       1,797       1,958       161         Iowa       426       632       206         Michigan       781       927       146         Minnesota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nebraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20	North Centrol	:	•	
Indiana       1,797       1,958       161         Iowa       426       632       206         Michigan       781       927       146         Minnesota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nebraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20		2 365	2 385	20
Iowa       426       632       206         Michigan       781       927       146         Minnesota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nebraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20		•		
Michigan       781       927       146         Minnesota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nebraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20		426		
Minnesota       1,445       2,638       1,193         Missouri       1,687       2,598       911         Nebraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20				
Missouri       1,687       2,598       911         Nebraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20		•		
Nebraska       3,847       5,041       1,194         Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20				
Ohio       1,913       2,416       503         South Dakota       3,777       3,881       104         Wisconsin       103       123       20				
South Dakota       3,777       3,881       : 104         Wisconsin       103       : 123       : 20				
Wisconsin 103 123 : 20				
		103		20
	Total		22,599	4,458

(Cont'd)

# ACREACE SELDED. BY WHEAT STATES 1938-32 Average and 1938 WHEAT: Table 2

and the second s	:		:	1958		
Dogion and State	:	Acreage Seeded 1928-32	:	A 0 70 0 70	:	Transac Over
Region and State	:	Average	:	Acreage Seeded	:	Increase Over 1928-32 Average
	:	1,000 acres	:	1,000 acres	:	1,000 acres
Western	:	_,	:	2,000 20202	:	_,,,,,,
Arizona	:	24	:	50	:	26
California	:	725	:	850	:	125
Colorado	:	1,904	:	1,759	:	-145
Idaho	:	1,220	:	. 1,227	:	7
Kansas	:	13,290	:	16,945	:	3,6 <b>5</b> 5
Llontana	:	4,527	:	4,936	:	409
Nevada	:	15	:	19	:	4
Hew liexico	:	445	:	438	:	<b>-</b> 5
North Dakota	:	10,568	:	10,736	:	168
Oregon	:	1.046	:	1,113	:	67
Utah	:	278	:	292	:	14
Washington	:	2,452	:	2,230	:	-222
Wyoning	:	575	:	437	:	62
Total	;	56,867	:	41,032	:	4,165
	:		:		:	
United States Total	:	67,411	:	79,870	:	12,459

Source: Bureau of Agricultural Economics, U. S. Department of Agriculture.

Table 3

WHEAT: ESTIMATED CARRYOVER, PRODUCTION, AND TOTAL SUPPLY In the United States, 1923 to 1938, Inclusive

Year Beginning July 1	: Carryover : Beginning : of Year 1/	Production	Total Supply 2/
	: million bushel	s: million bushels	: million bushels
1923	132	: 759	891
1924	: 137	842	979
1925	: 108	: 669	777
1926	: 100	: 832	932
1927	: 110	<b>:</b> 875	985
	:	•	•
1928	: 112	: 914	1,026
1939	: 228	: 823	1,051
1930	289	: 887	1,176
1931	: 313	942	1,255
1932	: 375	: 757	1,132
10	•	:	•
1933	: 378	: 552	930
1934	: 274	: 526	: 800
1935	: 148	: 626	: 774
1936	: 142	: 627	769
1937	: 83	: 876	959
	:	:	
1938	: 154	: 931	1,085

<sup>1/</sup> Includes small total amount of new wheat in some years previous to 1937.

SOURCE: Bureau of Agricultural Economics, U.S. Department of Agriculture.

<sup>2/</sup> Total supply as defined in the AAA of 1938 is carryover plus production.

Table 4
WHEAT (Including flour): WORLD TRAKE AND U.S. EXPORTS

Year August-July	: World Trade in Wheat <u>l</u> /		: % U.S. : is of : World : Trade
	Million	: Million	: percent
	bushels	: bushels	:
1909-10 to 1913-14 2/	: 663	: 105	: 15.8
1920-21 to 1924-25	736	: 231	: 31.4
1925-26 to 19 <b>2</b> 9-30	791	: 159	: 20.1
		:	:
1930-31	839	: 116	: 13.8
1931-32	795	: 115	: 14.5
1932-33	630	: .33	: 5.2
1933-34	; 555	29	: 5.2
1934-35	541	: 4 3/	:
:		:	:
1935-36	523	: 31 <u>3/</u>	:
1936-37	609	: 17 3/	:
1937-38 2/	494	: 100	: 20.2

<sup>1/</sup> Net exports of all countries for which exports exceed imports. 2/ Years beginning July.

SOURCES: 1909-10 to 1913-14, U. S. Department of Agriculture Yearbook, 1928, page 685

1923-24 to 1936-37, Food Research Institute of Stanford University, "WHEAT STUDIES," Volume XIV, No. 4, page 170.

1937-38, Bureau of Agricultural Economics, U. S. Department of Agriculture, "THE WHEAT SITUATION" for September 1938.

<sup>3/</sup> Net imports.

Table 5

WHEAT: ESTIMATED WORLD STOCKS, PRODUCTION, AND DISAPPEA ANCE 1923-24 to 1938-39, Inclusive

	: World Stocks	:World Production		
Year	: on About	:(excluding Soviet:	Total	
	: July 1	Russia and China)		
	•	:		
	:	:		
	:Million bushels	: Million bushels	: Million bushels	
	*	*		
1923-24	: 577	: 3,519	3,394	
1924-25	: 723	: 3,127	3,277	
1925-26	<b>:</b> 573	: 3,380	3,327	
1926-27	: 653	: 3,494	3,509	
1927-28	: 687	: 3,673	3,614	
		•		
1928-29	: 751	: 3,996	3,727	
1929-30	: 1,020	: 3,584	3,668	
1930-31	943	: 3,847	3,856	
1931-32	: 1,046	: 3,865	3,938	
1932-33	: 1,043	: 3,865	3,781	
	:	· ·		
1933-34	: 1,144	: 3,835	3,820	
1934-35	: 1,193	: 3,543	3,786	
1935-36	: 952	: 3,601	3,816	
1936-37	: 766	: 3,540	3,771	
1937-38 1/	: 519	: 3,817	3,780	
_	•			
1938-39 1/	595	4,448	3,860	

<sup>1/</sup> Preliminary.

Source: Bureau of Agricultural Economics, U. S. Department of Agriculture.

Table 6

WHEAT: ESTIMATED UTILIZATION IN THE UNITED STATES 1923-24 to 1937-38, Inclusive

Crop Year	Seed	Feed (fed on farms of wheat growers)	Foods and Commercial Feeds	Total Domestic Utilization 1,
	: Million	Million	: Million	: Million
:	; bushels	; bushels	; bushels -	; bushels
	•	• · · · · · · · · · · · · · · · · · · ·	•	:
1923-24	: 74	: 70	: 476	: 620
1924-25	: . 80	<b>:</b> 56	: 477	: 613
1925-26	: . 79	: 28	: 474	: 581
1926-27	: 83	: 34	: 497	: 614
1927-28	: 90	<b>:</b> 45	: , 543	: 678
	:	: "	•	:
1928-29	: 84	: 57	: 513	: 654
1929-30	: 83	: 59	: 477	: 619
1930-31	: 81	: 157	: 509	: 747
1931-32	: 80	: 174	: 500	: 754
1932-33	: 84	: 125	: 511	: 720
*5	•	•	•	:
1933-34	: 78	: 72	: 477	: 627
1934-35	: 82	: 84.	: , 489	: 655
1935-36	: 88	<b>:</b> 83.	488	: 659
1936-37	: . 97	: 88.	: 503	: 688
· 1937-38	: . 96	: 110.	: . 496	: 702

<sup>1/</sup> Does not include shipments of wheat and flour to non-contiguous U. S. Territories.

Source: Bureau of Agricultural Economics. U.S. Department of Agriculture.

Table 7

WHEAT: Prices at Liverpool and Chicago, United States Farm Price and Parity Price 1923-24 to 1937-38, Inclusive

	:I	mported	:	No. 2 Hard	:		:	
Crop Year	:W	heat Par-	:	Winter Wheat	:		:	
	:	cels at	:	at Chicago	:	Farm Price	:	Parity Price
	:L	iverpool	:		:		:	·
*************	:	Cents Per	:	Cents per	:	Cents per	:	Cents per
	:	bushel	:	bushel	:	bushel	:	bushel
	:		:		:		:	
1923-24	:	120.8	:	105.8	:	92.6	:	145.0
1924-25	:	175.7	:	138.8	:	124.7	:	148.5
1925-26	: 1	168.9	:	161.0	:	143.7	:	149.4
1926-27	:	162.8	:	140.1	:	121.7	:	147.6
1927-28	:	151.9	:	138.5	:	119.0	:	147.6
	:		:		:		:	
1928-29	:	127.5	:	117.2	:	99.8	:	147.6
1929-30	:	129.2	:	129.7	:	103.6	:	145.0
1930-31	:	79.7	:	84.5	:	67.1	:	132.6
1931-32	:	59.2	:	52.9	:	39.0	:	114.0
1932-33	:	53.8	:	52.7	:	38.2	:	102.5
	:		:		:		:	
1933-34	:	68.2	:	94.1	:	74.4	:	109.6
1934-35	:	80.6	:	102.5	:	84.8	:	115.8
1935-36	;	90.0	:	103.9	:	83.2	:	112.3
1936-37	:	125.8	:	116.5	;	102.6	:	117.6
1937-38	:	124.5	:	118.0	:	96.3	:	116.7

Source: Bureau of Agricultural Economics, U. S. Dept. of Agri.

Table 8

WHEAT: UNITED STATES IMPORTS AND EXPORTS

(Each unit in the figures below is a thousand bushels)

	Imported for Consum; Wheat & Flour Imported for Human Food 1	otion : Imported for : Livestock	: For Milling	Exports Domestic Wheat Exported by the U.S.
1928-32 yearly average	41	62	15,330	109,753
1936-37 (the high- est import year)	30,398	4,057	13,469	9,267
1933-37 average for the last five years	12,502	4,234	10,165 <u>3</u> /	29,953
1937-38 (last year)	630 630	: 4 : 4	: : 2,927 <u>3</u> / :	100,160
July 1938	<u>4</u> /	None	98 <u>3</u> /	12,249
August 1938	1	None	35 <u>3</u> /	10,899
September 1938	1	None	959 <u>3</u> /	4,630
October 1938	4	<u>4</u> /	1,305	4,444

<sup>1/</sup> Wheat, of milling quality, pays full tariff duty of 42 cents per bushel. Flour included is less than one-half of one percent of the total.

Not only did we export 100,000,000 bushels of wheat last year, but there is in operation this year a wheat-and-flour export sales plan which aims to bring our exports to 100,000,000 bushels again this year.

<sup>2/</sup> Wheat unfit for human consumption, pays tariff duty of 10 percent ad valorem.

<sup>3/</sup> Includes small amount of flour (in terms of wheat) imported duty-free for export.

<sup>4/</sup> Less than 250 bushels.

#### THE FACTS ABOUT THEAT IL PORTS

The United States' wheat trade is on an <u>EXPORT</u> basis. Last year our <u>EXPORTS</u> were just about 100 million bushels.

As compared with production and exports, the United States' imports ordinarily amount to very little -- so little, in fact, they are hardly worth noticing.

During and immediately following the drought and rust years -- 1953, 1934, 1935, and 1936 -- our wheat imports were above normal.

These imports were TEP-PORARY.

After the 1937 crop the United States returned to a net export basis and imports dropped.

The little wheat that does come into the United States, comes in mostly for these three purposes:

- (1) For food for human beings. Every bushel of this has to pay the full tariff of 42 cents a bushel.
- (2) For livestock feed. This is wheat not fit for human consumption, and it pays a tariff of 10 percent of its money value.
- (3) For milling in bond and export. This wheat is brought in, milled, and then all shipped out of the country. Not a single bushel of it ever competes with a single bushel of United States wheat in the United States market. But this milling in bond DOES give work and wages to United States workers which they would not get otherwise.

In recent months, practically NO wheat has been imported, either for human or livestock consumption.

It should be borne in mind that wheat is imported by this country ONLY when the United States wheat prices are high in comparison with foreign prices.

Table Number 8 on page 19 shows the real facts about our wheat imports since the 1928-29 wheat marketing year.

# YOU, AS A FARMER, TILL BENEFIT FROM COOPERATION

Just what will cooperation with this program mean to you, as an individual farmer? Briefly, the answer is:

#### IF YOU COOPERATE --

You will protect and build up the soil rentility in your land.

You will benefit from any general improvement in market prices from balanced production and demand.

You will receive a soil conservation payment of 17 cents a bushel of normal yield on each acre of your wheat acreage allotment.

You will receive an additional 10 to 12 cents a bushel on the normal yield of the acreage allotment as a price-adjustment payment.

You will be eligible to receive a loan on your 1939 wheat, if there is a loan program.

You will be eligible to insure your 1940 crop with the Federal Crop Insurance Corporation.

#### IF YOU DO NOT COOPERATE --

You will receive the same benefits, with all other farmers, derived from any general improvement in market prices which will result when production and demand are placed in balance. (If a large number do not cooperate, production and demand will not be placed in balance.)

You will receive no payments. You will have turned down total payments on your 1939 allotment of between 27 and 29 cents a bushel on your normal yield.

You will not be eligible for wheat loans, unless a marketing quota referendum is announced and approved. Even so your rate will not be as favorable.

You will not be eligible to insure your crop with the Federal Crop Insurance Corporation.

CAN YOU, AS AN INDIVIDUAL OPERATOR, AFFORD TO BE OUTSIDE THE PROGRAM?

